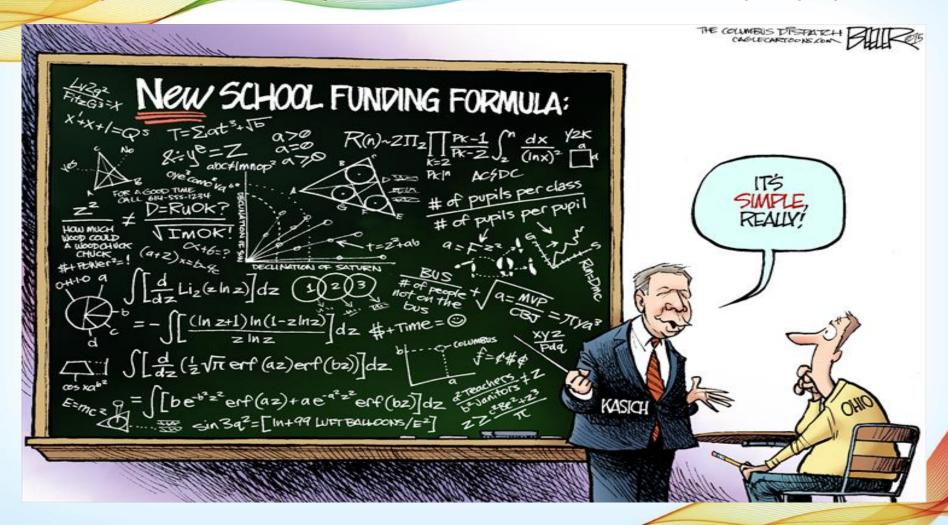
# Representatives Cupp & Patterson School Funding Workgroup

State Board of Education January 15, 2019

## Regional Meetings

- These meetings will provide BASA, OASBO and OSBA members background on how and why the idea for the School Funding Workgroup originated, the goals of the project and details of its preliminary recommendations
- Presenters at this meeting will seek input and answer questions, but no specific district funding numbers will be used. The workgroup will use the input from the meetings to finalize recommendations and then create simulations

### Can anyone explain why we have \$6,020 for base cost per pupil?



# 



### Goals

1) Detail review of Base Cost

Solicit feedback

2) Summary review of Distribution concepts

Explain where we are in the process and solicit feedback

3) Review Categorical and subgroups

Explain the relationship to Base Cost (within or outside of the formula) and solicit feedback

4) Where do we go from here?

# Methods for Determining Base Cost

- 1) Outcomes Based (Augenblick Successful Schools)
- Inputs Based Professional Judgment (Coalition Basket of Essential Resources)
- 3) Inputs Based Evidenced Based Model (Strickland OEBM)
- 4) "Hybrid" Approaches (Building Blocks)
- 5) Statistical Regression Analysis not used in Ohio

### What is different here?





Pope Benedict XVI

Pope Francis

# NEXT – Base Cost

### Base Cost - How is this approach different than the past?

- √We built this formula around the student and the student's educational experience
- √We considered the "whole student" instruction, co-curriculars, professional development, social-emotional needs, career readiness counselors and technology – these are just some of components that went into building our model that has never been in previous models.
- √It is a unique model built around Ohio's learners today and Ohio's workforce needs of tomorrow.

It is NOT prescriptive

Respects local control and frees you to do what you need to do.

# Values – Guiding Principles

- Define: What does it cost to educate a child today? What does every district need today to operate?
- Ensure all students can achieve their greatest potential, regardless of school district property wealth
- Continue Ohio's tradition of local control
- Provide a stable funding formula
- Recognize students have different needs, for example: Socio-Economic, English Learners, Special Education, and should be funded accordingly

# Values – What We Believe

- Provide for social, emotional, and security needs
- Provide for technology
- Transparent way to assess every community's ability to pay their fair share

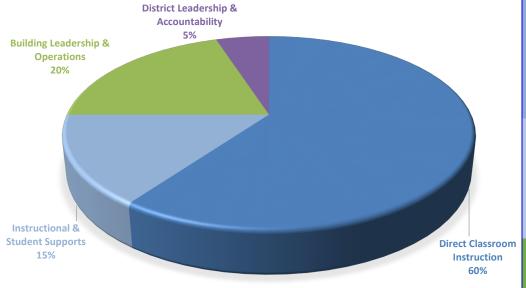
### Base Cost Approach and Recommendations

- Ohio has tried every approach to computing the base cost mentioned above except for the statistical analysis method.
- An inputs based method that is a combination of evidence from research and professional judgment appears to offer the most practical approach to computing base cost in a transparent, justifiable, and rational fashion while providing stability over time.

What does it cost to educate a child today?

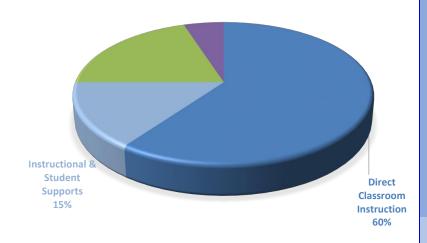
What does every district need today to operate?

### Base Cost Breakdown



District Funding Model - Base Cost								
	Base Aid Teacher Funding							
			Pupil Teacher Ratio	Headcount	Funded			
	·	le Level	Per FTE	Enrollment	Teachers			
_		ergarten	20	57	2.9			
5		Grade Grade	23 23	64 51	2.8 2.2			
Ή		Grade	23	52	2.2			
ă		Grade	25	60	2.4			
<u> </u>		Grade	25	79	3.2			
us	6th	Grade	25	60	2.4			
=	7th	Grade	25	77	3.1			
Ĕ	8th	Grade	25	58	2.3			
8		Grade	27	62	2.3			
Sr		n Grade	27	66	2.4			
3S.		Grade	27	42	1.6			
Ö	12tr	n Grade	27	40	1.5			
Direct Classroom Instruction	Base Aid Teacher Funding			768	31.2			
ojr.	Other Direct Instruction			Min/Max				
	Specials Teachers (Art, Music, P/E)		1 per 150 students	6	6.0			
	Substitute Teachers		5 Days per teacher per	year				
	Professional Development		4 PD days per year					
	Other Direct Instruction							
	Total Direct Instruction							
ts	Co-curriculars - Academic		Amount per pupil					
∞ 5	Co-curriculars - Academic  Co-curriculars - Athletic (Inc. Athletic Dir	ector)	Amount per pupil					
Instructional & tudent Support	High School Guidance Support	cc.,	/ iniodine per papir	1	1.0			
o i	Safety & Security - Non-Personnel		Amount per pupil					
i.S	Supplies & Academic Content		Amount per pupil					
z t	Library/Media Operations/Support		1 per 1,000 students		0.8			
e t	Social/Emotional/Security/Life Support		1 per 250 students	5	5.0			
Su on	Instructional Technology		Amount per pupil					
Instructional & Student Supports	Total Student Support Instruction							
	Total Instructional Costs							
Building Leadership & Operations	Building Leadership		1 per 450 students		1.7			
ing sh	Building Operations and Support		Amount per pupil		1.7			
ldi er at	Building Leadership Support		1 per 400 students	3	1.9			
ui d	Total Building Leadership & Operations		a per 100 students	3	1.3			
Buildi Leaders & Operati	, , , , , , , , , , , , , , , , , , ,							
0	Total Building Leadership & Operations Cos	ts						
. <u>e</u> ≻								
sh ∷	Superintendent			1	1			
er. bil	Treasurer District Leadership		1 per 750 students	1 2	1 2.0			
a ta	Fiscal Support		1 per 750 students 1 per 850 students	2	2.0			
: Leac ounta Data	EMIS Support		1 per 5,000 students	1	1.0			
ם מ	ITC Support, Technology Infrastruction Mair	tenance			2.0			
5 5	District Leadership Support		1 per 3 administrators	1	1.0			
¥ £	Total District Leadership & Accountability Da	ta	,					
District Leadershi & Accountability Data								
	Total District Leadership & Acountability Cos	ts						
·			·	· · · · · · · · · · · · · · · · · · ·				

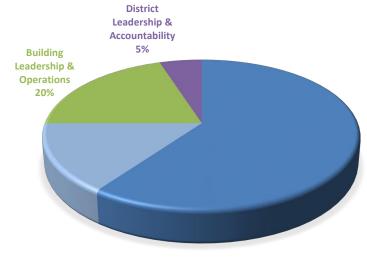
75% - Direct Classroom Instruction & Instructional Supports

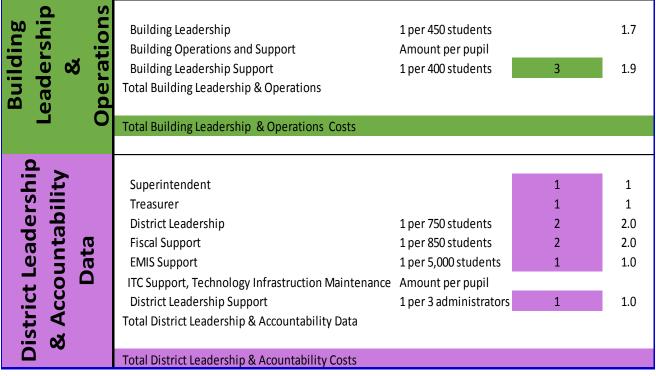


	Base Aid Teacher Funding				
	<b>.</b>		Pupil Teacher Ratio	Headcount	Funded
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	Total Direct Instruction				
Instructional & Student Supports	Co-curriculars - Academic		Amount per pupil		
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Instructional & tudent Support	Instructional Technology		Amount per pupil	5	5.0
it i	Total Student Support Instruction		, anount per pupir		
S	Total Instructional Costs				
	The most work of the control of the				

# 20% - Building Leadership & Operations

# 5% - District Leadership & Accountability





# NEXT – Distribution

### Can anyone explain SSI...anyone? – State Share Index

- E. Divide B by FY15 statewide total ADM to get the statewide 3 year average valuation per total ADM
- F. Calculate the valuation index by dividing D by E
- G. Calculate the <u>median income index</u> by dividing TY13 district median income by TY13 statewide median income
- H. Calculate the 3-year average federal adjusted gross income per pupil for each district by dividing TY13, TY12 and TY11 average by the FY15 formula ADM
- I. Do the calculation in H for the state as a whole
- J. Calculate the ratio of the district 3-year average federal adjusted gross income per pupil calculated in H by the statewide 3-year average federal adjusted gross income per pupil calculated in I
- K. Calculate the income index by combining G and J at 50% each
- L. Calculate the wealth index of each district as follows:

## Distribution Subgroup

# Distribution

- Each district will have its calculated local share based on a combination of property value and income factors
- The goal is to eliminate the correlation of one district impacting another

# NEXT – Subgroup Recommendations

# Subgroup - Outside the Base Costs

- Poverty and Preschool
- Transportation
- Special Education, Gifted and ELL
- ESC's, CTE's and STEM

- Open Enrollment, Charter Funding, and Vouchers
- Distribution
- Technology

## Poverty and Preschool Subgroup

#### Poverty

- There is a significant difference between rural and urban poverty in terms of resources.
- The current categorical funding for disadvantaged students has no identifiable cost basis and is inadequate.
- Increase categorical aid to include additional resources to provide increased social and emotional support for disadvantaged students.
- Allow flexibility to choose the mix of support services that best meet local needs.
- Create an interim per pupil amount for economically disadvantaged until an in-depth study can be conducted to determine a permanent amount and specific types of recommended resources.

#### Preschool

- By school year 2020-2021, every economically disadvantaged four year old be guaranteed access to at least one year of high quality preschool.
- Enhance identification activities to guarantee that all of those who should qualify are identified.
- Every ESC in the state be funded to create the position of Community Preschool Director to coordinate early childhood services.
- Investigate and develop recommendations regarding
  - The most appropriate basis for defining economically disadvantaged students and identifying those who are three and four year olds
- An analysis of the various methods currently being utilized to deliver and fund high quality preschool to determine the most effective and efficient delivery system or systems
- Conduct a comprehensive study of all state agencies currently providing services to school age and preschool age children to eliminate overlap and duplication and determine if centralizing the location for delivering those services can increase their efficiency and accessibility, taking into consideration convenience in accessing those services.

# Special Education, Gifted and ELL Subgroup

#### **Special Education**

- Fund and authorize an updated cost study
- Last full study 2001, updates in 2006 & 2014
- Return to a multiplier of the base cost per pupil
- · Possible parity issues with dollar per pupil amounts
- Fund special education preschool based on calendar / % of time
- Fund special education at 100% (setting aside 10% for catastrophic)

#### Gifted

- Per pupil funding amounts for identification, referrals, PD, gifted coordinators & services based on May, 2018, gifted cost study
- Establish workgroup to study & recommend improvements to financial reporting of gifted expenditures
- Establish an incentive program for rural districts

#### ELL (English Language Learners)

- Fund and authorize a cost study to establish funding needs
- Return to a multiplier of the base cost per pupil
  - · Possible parity issues with dollar per pupil amounts
- Revise the existing Category 2 & Category 3 funding levels
  - · Category 2 to include all ELL students after 180 days until proficient
- · Category 3 for the 2 years following proficiency

## ESC, CTE and STEM Subgroup

#### **Educational Service Centers (ESCs)**

- ESCs will receive an initial amount to help offset certain required ESC administrative expenses to eliminate the need for some ESC's to bill districts to cover those expense
- ESCs will receive a per pupil amount derived from a cost study done by Ohio ESC Association

#### Career Technical Education (CTEs)

- Base aid for career technical centers will align with base aid for traditional districts with several line item descriptions modified to reflect activities taking place within the career technical setting
- Tiered funding to be maintained and remain outside the cap/guarantee
- Career Exploration/Career Awareness budget line item to be administered and delivered by CTPD (Career Technical Planning District) to all students within the CTPD

#### Science, Technology, Engineering and Mathematics (STEM)

Standalone STEM schools will be funded in the same manner as charter/community schools

### Transportation Subgroup

#### Transportation

- Resolve transportation service requirements for asynchronous calendars and bell time conflicts and limit the transportation obligation of traditional public schools to serve only nonpublic, community, and STEM schools located within the public school district boundaries;
- Create a grant program to promote collaboration among school districts to develop efficiencies in transportation, and establish a school bus purchase assistance program;
- Modify the transportation funding formula for bus riders to fund all students transported, reward
  efficiency, report the greater of the morning or afternoon ridership, include a funding
  adjustment for districts transporting a higher percentage of nontraditional students, fund
  transportation at the greater of 60% or the district's calculated state share paid through a
  single funding stream, require ODE to continue funding all other types of transportation, and
  move transportation funding outside the formula and exempt from any caps or guarantees;
- Increase available funds for special education transportation, and grant local boards the authority to operate their buses for trips other than for educational purposes.

### Open Enrollment, Community Schools & Vouchers Subgroup

- 1. Remove students participating in school choice programs from the ADM of the traditional public school district in which they reside.
  - Inputs will be based solely on number of students a district is educating.
  - Eliminate the animosity associated with tracking outgoing students and the local share of per pupil funding flowing to community schools.
  - Funding of community schools and voucher programs will become its own separate conversation once their funding is untangled from traditional public school districts.
- 2. Provide local share of funding to districts educating open enrollment students. Resident district's deduction would be based on their local share % and educating district's addition would be based on their local share.
  - Intent is to maintain open enrollment participation at current level.
  - On an individual student basis, this is not a dollar-for-dollar transfer. However, preliminary projections conclude the difference is immaterial once applied statewide to all open enrollment students.

# Technology Subgroup

#### **CUPP - PATTERSON**

### SCHOOL FUNDING WORKGROUP

### TECHNOLOGY SUB-COMMITTEE RECOMMENDATION

\$37.50 - Individual digital device, grades 1 thru 12 (based upon Chrome book, or equivalent, with 4 year replacement cycle)

\$3.50- Maintenance and replacement, access points

\$2.50- Maintenance and replacement, network switches

\$25.00- Essential Functions of ITC or Third

Party Provider - Fiscal, Student Information,

EMIS, InfoOhio, Internet

Total \$68.50 Per Pupil Annually

### Next Steps

- □Phase 1 November 2017 to October 2018
  - □Develop formula What does it cost to educate a typical student today? What does it cost for every school district to operate?
- □Phase 2 October 2018 to January 2019
  - □Further develop Distribution component of the formula
- □Final Report January 2019

### FAQ – What have we learned so far

- 1) This sounds good but when will I get my numbers?
- 2) Tell me how open enrollment works?
- 3) Does this reflect charter school funding?
- 4) You talked a lot about base costs when will you detail the state share (distribution)?
- 5) Is this like the OEBM?

## School Funding Workgroup Sub Committees

#### Special Report and Discussion - Base Cost Subgroup

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